



Of the national road network, 2,997 km are toll highways, 12,725 km are highways and 1,665 multilane roads.

For the purposes of this report, toll highways and highways, which measure 15,722 km, are considered high-capacity roads; Out of these, 11,547 km belong to the State Highway Network. The entire interurban road network of Spain (the entire national road network and interurban municipal roads) has an approximate length of 524,000 km.

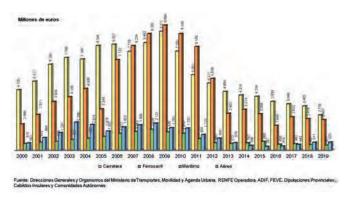
In recent years, due to the economic crisis that began in 2008, budget allocations assigned to the creation and maintenance of roads significantly decreased (as it has also happened in other transport infrastructures).

The national road network of Spain in 2019 had a length of 165,470 km. It is classified into three networks depending on their ownership:

roads owned by the State and managed by the General Directorate of Highways of the Ministry of Transport, Mobility and Urban Agenda. It includes itineraries of general interest and which are developed by more than one Autonomous Community. The total length is 26,466km. This network channels more than 50% of total intercity traffic and more than 60% of heavy traffic.

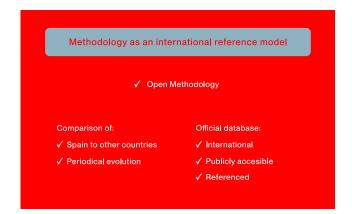
roads whose function in the transportation system affects a single Community and whose administrative management depends on the Autonomous Communities. It is made up of approximately 71,210 km.

provincial roads whose ownership and administrative management corresponds to the Provincial Councils and Island Councils. The length is 67,793 km.



Investment made in infrastructure of different modes of transport (Transport and infrastructure 2019. (MITMA)

The study, altogether, analyzes the state of six public works sectors in Spain: Roads, Railways, Ports, Airports, Water Cycle and Urban and Metropolitan Public Transport. The methodology designed by the Asociación Caminos contains objective research, which analyzes quantitative indicators in different countries with the same economic and social environment. As well, it carries out as a qualitative evaluation, based on the opinions of a selected group of experts.



sent to a selected group of sector experts. The responses obtained have been processed anonymously and on a confidential basis.

To facilitate the assessment, the analysis has been grouped into eight groups of common characteristics for all sectors, called "Criteria": Capacity; Performance; Financing; Adaptability to the future and sustainability; Operation and maintenance; Safety; Resilience and Engineering and Innovation.

The quantitative evaluation is developed by carrying out a comparative study with other countries, taking into consideration the most representative indicators of the sector and obtained from publicly accessible databases which are available in important multilateral organizations (EUROSTAT, OECD, World Bank, UN, World Economic Forum, International Transport Forum, International Road Federation, World Road Association, etc.).

The countries selected in order to make an international comparison to Spain's roads are: Germany, France, the United Kingdom, Italy, Poland, Ireland, Portugal, Turkey, USA and Mexico, Japan and South Korea.

The qualitative evaluation refers exclusively to Spain and is based on the responses obtained from a survey questionnaire conducted and



Evaluation of the Roads

Indicators: Experts:

Comparative analysis of Spanish roads in an international context

 Rating

 Spain
 6.4
 D

 Germany
 7.8
 C

 France
 7.1
 C

 United Kingdom
 5.9
 E

 Italy
 5.4
 E

 Poland
 4.8
 FX

 Ireland
 5.7
 E

 Turkey
 3.3
 FX

 Portugal
 5.9
 E

 USA
 6.9
 D

 Mexico
 3.5
 FX

 Japan
 7.4
 C

The best rated country on a global level is Germany (7.8), followed by Japan (7.4), France (7.1), USA (6.9), South Korea (6.6) and Spain (6.4).

Spain is well positioned in relation to the rest of countries analyzed, standing out in the Capacity, Performance and Safety Criteria.

In Capacity, Spain achieves the highest rating, closely followed by Germany and France; In Performance it is among the first positions, along with Germany and the USA; In Safety it is also in the first positions along with the United Kingdom, Ireland, France and Germany.

However, Spain has an Insufficient Financing rating (it occupies the worst position along with Mexico, Poland and Italy). In the Innovation criterion, Spain is in an intermediate situation (5.1), due to the low financing of innovation.

Evaluation of Roads with indicators (Max 10)			
CRITERIA			
CAPACITY	8.7	В	
PERFORMANCE	8.2	В	
FINANCING	3.4	FX	
ADAPTABILITY TO THE FUTURE AND SUSTAINABILITY	4.7	FX	
OPERATION AND MAINTENANCE	5.2	E	
SAFETY	8.2	С	
RESILIENCE	8.0	С	
ENGINEERING AND INNOVATION	5.1	E	
Evaluation by Objective Indicators	6.4	D	
Considered Indicators: 75			

Evaluation of Roads by experts (Max 10)			
CRITERIA			
CAPACITY	7.6	С	
PERFORMANCE	6.8	D	
FINANCING	4.9	FX	
ADAPTABILITY TO THE FUTURE AND SUSTAINABILITY	5.3	Е	
OPERATION AND MAINTENANCE	5.9	E	
SAFETY	6.3	D	
RESILIENCE	6.1	D	
ENGINEERING AND INNOVATION	6.1	D	
Evaluation by Experts	6.1	D	
Received responses: 29			

Key results of the report

- The high-capacity road network is one of the best and most extensive in the world, although some specific sections require improvement (for example in large urban areas, improvements in the connection of intermodal nodes and between some itineraries must be made, and in access to some ports).
- Specific itineraries and certain sections of the conventional road network require adaptations and improvements.
- It is necessary to develop a good road planning in the medium and long term which take into account mobility and future demands.
- Roads require significant financing to recover from the effects of the lack of investment in recent years. Experts estimate that the necessary investment for the coming years in all road networks altogether should be between 1% and 2% of the asset value, which is greater than 0.6% of GDP (€7.5 billion/year).

Final evaluation of Roads (Max 10)				
CRITERIA				
CAPACITY	8.1	В		
PERFORMANCE	7.5	С		
FINANCING	4.1	FX		
ADAPTABILITY TO THE FUTURE AND SUSTAINABILITY	5.0	Ε		
OPERATION AND MAINTENANCE	5.6	Ε		
SAFETY	7.2	С		
RESILIENCE	7.1	С		
ENGINEERING AND INNOVATION	5.6	Е		
Final Weighted Evaluation	6.3	D		

- Experts consider that it is necessary to implement service and rest areas in the high-capacity road network.
- Conventional roads require improvements in their performance and equipment.
- Most experts consider appropriate to implement a fee for the use of high-capacity roads, although it can increase traffic on the conventional road network and, with it, accidents rate.
- More emphasis should be placed on environmental preservation and non-polluting vehicles.
- It is necessary to update legislation in areas related to sustainability and the use of new technologies.
- Cost-benefit analysis must be carried out in order to study the economic viability of future investments in roads.
- It is necessary to deploy the necessary infrastructure which allows the use of new technologies and alternative vehicles instead of internal combustion vehicles.
- The absence of the investment required in conservation, maintenance and major replacement, as well as the lack of investment stability, has translated in recent years into a serious deterioration of road assets.
- The measures adopted on the roads to prevent accidents and reduce the effects of accidents are very good.
- In order to reach the accident reduction objectives, more work must be done. It is a topic that is influenced by other factors as well,
 not just the infrastructure part
- To facilitate R&D&i on roads, the introduction of innovative public purchasing criteria in public procurement is essential.
- The high level of Spanish road engineering has been created by engineering companies. The Administration has not achieved the required level in terms of bidding systems or project management.
- In recent years, there has been a commitment by road administrations to the BIM methodology in the field of roads.

Capacity

Does the provision and capacity of the public works sector meet the current demands?



in large urban areas, also improvements must be carried out in connecting intermodal nodes and between some itineraries, and in accessing to some ports).

Some sections of the conventional road network also require adaptations and improvements.

It is necessary to develop a good road planning in the medium and long term which takes into account mobility and future demands.

Some experts recommend transforming conventional roads with a higher accident rate and greater capacity problems into 2+1 roads, with a physical separation between directions of traffic. They also suggest promoting collective transportation with park-and-ride parking on the outskirts of cities and the construction of reserved bus platforms or lanes (publicly or privately managed)

There should be a consistent and realistic road policy in all administrations agreed for a long-term basis by all political forces.

Performance

Indicators:

Experts:

Are the current provision and physical conditions of the public works sector adequate to meet current user expectations?

Total vehicle fleet / 1,000 inhabitants			Rating			
Total vehicle fleet/km of roads			Spain	8.2	В	
Total vehicle fleet / km of high-capacity roads			Germany	7.0		
Total vehicle fleet / km of interurban roads			France		В	
km of high-capacity roads / km of interurban roads			United Kingdom		FX	
Internal road passenger traffic (10^6 Travelers-km) / km interurban roads			Italy Poland	5.0 6.2	E D	
Internal road freight traffic (10^6 tn-km) / km Interurban roads			Ireland	6.8	D	
			Turkey	4.0	FX	
Route Factor (Road distance / direct distance)			Portugal	7.3		
Annual hours of road congestion			USA	8.1		
Highway connectivity. GCI Score (WEF)			Mexico	5.3	E	
Quality of road infrastructure. GCl Score (WEF)				4.1	FX	
			 South Korea	5.4	E	
Evaluation by experts and comments			between th		t imp	
Evaluation by experts and comments						
Evaluation by experts and comments 2.1. How do you value the performance that roads provide to users?	7.7	С	between the	same		
2.1. How do you value the performance that roads provide to users?	7.7	С	between the the Europea	same an cou	citie ntrie	
	7.7 7.2	C C	between the	same an cou orman	citie ntrie ce o	
2.1. How do you value the performance that roads provide to users?			between the the Europea rate the perf	same an cou orman	citie ntrie ce o	
2.1. How do you value the performance that roads provide to users? 2.2. How do you value the equipment and services provided in the high-capacity network? 2.3. How do you value the equipment and services provided on the	7.2	С	between the the Europea rate the perf	same an cou orman	citie ntrie ce o	
2.1. How do you value the performance that roads provide to users? 2.2. How do you value the equipment and services provided in the high-capacity network? 2.3. How do you value the equipment and services provided on the conventional road network?	7.2 6.6	C D	between the the Europea rate the period rate obtaine	same an cou orman d with t	citie ntrie ce o thequ	
2.1. How do you value the performance that roads provide to users? 2.2. How do you value the equipment and services provided in the high-capacity network? 2.3. How do you value the equipment and services provided on the conventional road network? 2.4. How do you value traffic management and information to road users? 2.5. How do you consider the coverage of the territory of the road network?	7.2 6.6 6.1 7.7	C D D C	between the the Europea rate the peri rate obtaine	e same an cou orman d with t	citie ntrie ce o thequ	
2.1. How do you value the performance that roads provide to users? 2.2. How do you value the equipment and services provided in the high-capacity network? 2.3. How do you value the equipment and services provided on the conventional road network? 2.4. How do you value traffic management and information to road users?	7.2 6.6 6.1	C D	between the the Europea rate the peri rate obtaine Experts c implement	onside tation acity re	er the of oad	

rating is for Spain, the US and France.
The case of Japan is very significant, as it obtains a low rating for the "Vehicle fleet/km of roads" ratio.
High-capacity roads", probably because high-capacity roads in urban and peri-urban areas have not been contemplated. In Spain, due to its rugged terrain and high average altitude (over 660 m) since 18% of the territory is above 1,000 m, the "Route Factor" (Distance by road

between the most important cities/Distance in a straight line between the same cities) reaches a value of 1.249, higher than all the European countries analyzed (except Turkey (1.4)). Experts rate the performance of Spain's roads more strictly (6.8) than the rate obtained with the quantitative indicators (8.2).

- Experts consider that it is necessary to extend the implementation of service and rest areas in the high-capacity road network.
- The network equipment and the services provided have a wide range for improvement.
 Conventional roads require improvements in their performance and equipment.
- Road-vehicle interaction must be improved, providing quality information in real time.
- It is advisable to better manage heavy traffic in certain sections and periods where congestion problems occur.

Which amount of investment is allocated to financing the public works sector? Which amount is applied to the creation of infrastructure? And what about for operations and maintenance?



3.1. How do you value the current investment by all public administrations in the creation and conservation of roads?

3.2. How do you assess the consistency and stability of the current sources of financing for the roads by all public administrations?

4.4 FX

3.3. How do you think investment in roads are being managed by all public administrations?

3.4. How do you consider the current participation of private investment in the design, construction and/or operation of roads in Spain?

5.2 E

long-term political agreement to stabilize investments.

Financing Evaluation by experts

■ Roads require that the amount of financing is significantly increased in order to recover from the effects of the lack of investment the recent years. Experts estimate that the investment which is necessary for the coming years should be between 1% and 2% of the asset value, which is higher than 0.6% of the GDP (€7.5 billion/year) in all of the road networks. They also consider it is essential to reach a great

- Some experts consider it appropriate to implement a fee for the use of high-capacity roads, although it may increase traffic on the conventional road network and, as a result, increase the accident rates.
- It is considered essential to adequately maintain the roads in order to avoid the loss of their heritage value.

4.9

Adaptability to the future and sustainability

Indicators: Experts:

Is the capacity and performance of the public works sector prepared to meet the future expectations and demands? Are the resources and investment adequate to cover the future needs of the sector? How are actions which provide environmental sustainability being applied? Are active measures being applied to meet the objectives established to decarbonize public works and transportation?

Accumulated interannual growth index. Investment in roads / motorization rate (ind. of 100 in 2015)
Accumulated interannual growth index. Investment in roads / GDP
Accumulated interannual growth index. Investment in roads / Internal road passenger traffic
Accumulated interannual growth index. Investment in roads / Population
Index of growth in greenhouse gas emissions from transportation it CO2 equivalents)
% electric and plug-in hybrid vehicles/light vehicles registered
% of CO2 emission generated by road transport of total transport
CO2 emissions from registered light vehicles (g/km)
Electric vehicle charging points / million inhabitants
% of the population in urban areas exposed to high noise levels
% of renewable energy over the total energy consumed in transportation
Development of Transportation-related Climate Change Mitigation Technologies (OECD)

Evaluation by experts and comments		
4.1. How do you assess road plans to adapt to future user demands?	4.9	FX
4.2. How do you assess the adaptation of roads to the new traffic management systems?	4.9	FX
4.3. Do you consider that road regulations and legislation allow the environment to be adequately protected?	6.8	D
4.4. How do you assess the actions that are being taken to reduce CO2 emissions and other greenhouse gases in the construction, conservation and maintenance processes of roads?	5.9	Е
4.5. How do you assess the adaptation of the services provided in the highway corridor to alternative vehicles instead of internal combustion vehicles?	4.2	FX
4.6. How do you assess the programs to adapt road infrastructure to new technologies, such as automated driving and the interaction between vehicles and the road?	4.4	FX
4.7. Do you consider adequate the measures adopted to reduce the environmental impact and the treatment of waste in the construction and maintenance of roads?	5.9	Е
Adaptability to the future Evaluation by experts	5.3	E

	ıg		 Spain obtains very low ratings in the
Spain	4.7	FX	indicators analyzed (in all cases well
Germany	8.3	B	
France United Kinadom	7.2 8.0		below the average), which indicates a deficit in Investment made in
Italy	5.7	E	recent years and a deterioration in
Poland	4.9	FX	the conservation and maintenance
Ireland	7.0	C	
Turkey	3.7	FX	of the road network. In relation to environmental
Portugal	5.4	E	
USA Mexico	7.3	C FX	sustainability, greenhouse gasses
Japan	8.0	B	emission growth rate has been analyzed in the transport activity,
South Korea	5.1	F	

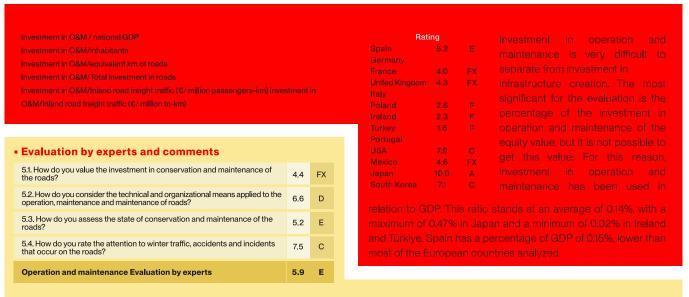
taking the value 100 in 2015 as a reference. The result achieved indicates that in 2010 the country with the highest index was Spain (109.3); From 2015 to 2019, Spain has grown a 9.3% higher than all the countries analyzed

- There is an environmental impact assessment legislation that ensures the minimization of impacts to the environment. However, there is still much to be done in other areas, such as the sector decarbonization.
- Cost-benefit analysis must be carried out to study the economic viability of future investments in roads.
- It is necessary to deploy the infrastructure that allows the use of alternative vehicles instead of internal combustion vehicles to decarbonize the sector.

Operation and maintenance

Indicators: Experts:

Is public works being operated and maintained in accordance with your needs? Is the necessary investment being made to ensure adequate conservation and maintenance?



- The absence of the investment required in conservation, maintenance and major replacement, as well as the lack of stability of investments, has translated in recent years into a serious deterioration of the road heritage.
- Ordinary conservation is well managed and dimensioned, but there is a need to improve management and resources allocated to conservation extraordinary conservation.
- An extraordinary and urgent investment plan is necessary to improve the conservation, maintenance and rehabilitation of roads.
- The conventional network dependent on the Autonomous Communities should be the subject of rehabilitation and conditioning at very short term.

• Safety Indicators: Experts:

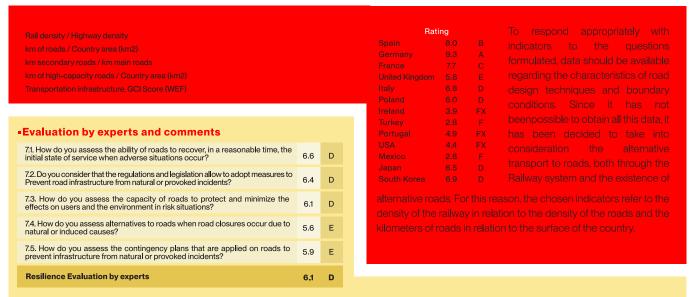
Is the public works sector safe for users? Are effective measures implemented to ensure safe performance and operation?



- Continuous improvement of road safety should be considered a top priority, particularly on conventional roads.
- Spain has good accident data compared to other neighboring countries.
- The measures adopted on roads to prevent accidents and reduce the effects of accidents are good, although work must continue to be done for reducing accidents. It is also necessary to address the set of causes that produce accidents, which are influenced by many factors, not just infrastructure.

• Resilience Indicators: Experts:

When threats and adverse incidents occur, which is the capacity of public works to prevent, protect and minimize the consequences for users, the environment, the economy and national security? Is the public work sector prepared to recover its initial state within a reasonable time when the threat or adverse incident has ceased? Are there alternatives to attend to the service you provide?



- It is necessary to have resilient contingency plans against catastrophes caused by natural causes, terrorist attacks, cyberattacks and bioterrorism.
- The study and implementation of measures to enhance the interconnection between transport modes should be considered a top priority.

Engineering and Innovation

Indicators: Experts:

Are the resources allocated to engineering in the design, construction, conservation, management and operation of the public works sector considered adequate? Is investment in innovation appropriate? What new techniques, materials, technologies and operating methods are being implemented to improve public works? Is progress being made in digitalization, monitoring and sensorization during the complete cycle of public works? Is the information adequate for users?

 Evaluation by experts and comments 		
8.1. Do you consider that the investment in design, construction and conservation engineering is adequate?	5.0	Е
8.2. How do you assess the knowledge and technical attitude of road engineers?	7.9	С
8.3. Do you consider the knowledge imparted in universities to engineers to be suitable and aligned with new technologies?	5.7	Ε
8.4. How do you value the use of new techniques and materials in the construction, conservation and maintenance of roads?	6.8	D
8.5. How do you assess the measures adopted in the tender to favor the innovation?	5.2	Е
8.6. How do you value the research, development and innovation that is being developed in Spain in relation to roads?	6.0	D
8.7. How do you value the current technology that is being applied on the roads?	6.5	D
8.8. How do you consider the progress in digitalization and monitoring of the behavior of road elements?	6.1	D
Evaluation of engineering and innovation by experts	7.6	С

- To facilitate R&D&i on roads, the introduction of innovative public purchasing criteria in public procurement is essential.
- Road infrastructure requires detailed analysis to deploy rapid supply systems for alternative vehicles instead of internal combustion vehicles and, in the medium term, allow autonomous driving vehicles.
- It is necessary to analyze the adaptation of road infrastructure to new technologies, such as continuous monitoring of infrastructure and its equipment and automated driving.
- The use of new materials must be allowed and construction procedures must be more flexible. As well as applying BIM technology.
- The high level of Spanish road engineering has been generated by engineering companies. The Administration has not been achieved the required level in terms of bidding systems or project management.

